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# Texas Task Force on Indigent Defense

2005 Annual Report and Expenditure Report

#### Officers

Honorable Sharon Keller Honorable Olen Underwood Chair – Presiding Judge, Court of Criminal Appeals Vice-Chair – Presiding Judge, 2<sup>nd</sup> Administrative Judicial Region

#### **Ex Officio Members:**

Honorable Sharon Keller
Honorable Chris Harris
Honorable Wallace Jefferson
Honorable Terry Keel
Honorable Orlinda Naranjo
Honorable Sherry Radack
Honorable Todd Smith
Honorable John Whitmire

Austin, Presiding Judge, Court of Criminal Appeals Arlington, State Senator Austin, Chief Justice, Supreme Court Austin, State Representative Austin, Travis County Court at Law #2 Houston, Chief Justice, First Court of Appeal Bedford, State Representative Houston, State Senator

#### Members Appointed by the Governor:

Honorable Jon Burrows Mr. Knox Fitzpatrick Mr. Anthony Odiorne Honorable Olen Underwood Honorable B. Glen Whitley Temple, Bell County Judge Dallas, Attorney, Fitzpatrick, Hagood, Smith & Uhl Wichita Falls, First Assistant Public Defender, Wichita County Conroe, Presiding Judge, 2<sup>nd</sup> Administrative Judicial Region of Texas Hurst, Tarrant County Commissioner

#### Staff:

James D. Bethke Carol Conner Wesley Shackelford Terri Tuttle Sharon Whitfield Bryan Wilson Director
Program Monitor
Special Counsel
Executive Assistant
Budget and Accounting Analyst
Grants Administrator



March 7, 1939 - February 26, 2005

Dedicated to the memory of

and contributions by

Professor Robert O. Dawson

The members and staff of the Task Force on Indigent Defense dedicate this year's annual report to the memory of the late Professor Robert O. Dawson. Professor Dawson helped during the early formation of the Task Force and was a great champion of this mission which is now part of his legacy. The Task Force adopted the Robert O. Dawson Indigent Defense Distinguished Service Award to acknowledge his many contributions to the improvement of indigent defense in Texas. Beginning in 2006 there will be an annual application process to recognize an individual or group in the criminal justice field who has done outstanding service in indigent defense.

#### **CONTENTS**

- 1 Executive Summary
- 2 Legislative Update
- 3 Online Reporting
- 4 State Grant Program
- 5 Technical Assistance and Support Operations
- 6 Expenditure Report

#### Front cover photo:

Clarence Earl Gideon's Petition to the U.S. Supreme Court, 1962 adapted from National Constitution Center exhibit, 1999 – see the entire petition online at: http://www.courts.state.tx .us/oca/tfid/gideon.asp



### TEXAS TASK FORCE ON INDIGENT DEFENSE

205 West 14th Street, Suite 700 Tom C. Clark Building (512)936-6994

P.O. Box 12066, Austin, Texas 78711-2066

CHAIR: THE HONORABLE SHARON KELLER

DIRECTOR: MR. JAMES D. BETHKE

Presiding Judge, Court of Criminal Appeals

VICE CHAIR: THE HONORABLE OLEN UNDERWOOD

January 13, 2006

Governor Rick Perry Lieutenant Governor David Dewhurst Speaker Tom Craddick Chief Justice Wallace B. Jefferson Texas Judicial Council

#### Dear Ladies and Gentlemen:

It is our privilege to submit a report concerning the duties, activities and accomplishments of the Texas Task Force on Indigent Defense for the fiscal year ending August 31, 2005. On the front cover of this Annual Report is a photograph of the first page of Clarence Earl Gideon's petition (handwritten in pencil while he was in prison--sentenced without counsel) which is a reminder of a significant point in American legal history, and of the reason this program exists.<sup>1</sup>

Highlights from this year include the funding of two new public defender offices in the state—Bexar and Hidalgo. The Task Force applauds these counties for their efforts to improve their respective criminal justice systems. A comprehensive strategic planning event was undertaken to prioritize goals for the next five years. A major study entitled "Assessing the Impacts of the Fair Defense Act on Texas Counties" was published in January 2005.

Four ingredients—brainstorming, public-service orientation, collaboration, and maintaining focus—contribute to the Task Force's achievements. But first and foremost, our success is due to local government doing its part and more. Through support of the Texas Legislature, the Office of the Governor, county government, and the judiciary, the Task Force will continue its statewide exchange of ideas with both the public and the private stakeholders concerning indigent defense. During the past year, as outlined on the following pages of this report, much of this dialogue has been turned into deliverables.

Sincerely.

Sharon Keller

<sup>&</sup>lt;sup>1</sup> The remainder of Mr. Gideon's petition and the U.S. Supreme Court decision is available online at <a href="http://www.courts.state.tx.us/oca/tfid/gideon.asp">http://www.courts.state.tx.us/oca/tfid/gideon.asp</a>. Read the background and U.S. Supreme Court opinion at: <a href="http://usinfo.state.gov/usa/infousa/facts/democrac/67.htm">http://usinfo.state.gov/usa/infousa/facts/democrac/67.htm</a>.

# **Executive Summary**

Last year, the Task Force and its committees met eight times to improve indigent defense services and to accomplish its legislative mandates. The Task Force administered grant programs totaling \$14.6 million. This represents an increase of \$2.6 million over FY04. These state funds support local government in their efforts to improve the delivery of indigent defense services in their respective jurisdictions. A thorough analysis of state and county indigent defense spending is detailed in the "Expenditure Report" beginning on page 12.

To better understand the impact of the Fair Defense Act and state funding on local government, the Task Force issued its first comprehensive study in January 2005 entitled "Study to Assess the Impacts of the Fair Defense Act on Texas Counties," in collaboration with Public Policy Research Institute (PPRI) at Texas A&M University. It is available online at:

http://www.courts.state.tx.us/oca/tfid/Resources.asp.

Three major findings emerged from the study:

- 1) Texas is providing more defendants with indigent defense since the Fair Defense Act (FDA) was adopted; since the FDA was implemented, the number of individuals receiving appointed counsel has increased nearly 40 percent.
- 2) The counties studied are meeting the "prompt appointment" provisions of the FDA.

Study to Assess the Impacts of the Fair Defense Act on Texas Counties

Final Report

January 2005

[NOTE: Errata corrected 3/11/2005. See page vii for details.]

Submitted to:

The Office of Court Administration Task Force on Indigent Defense

Submitted by:

The Public Policy Research Institute Texas A&M University College Station, Texas 77843-4476

Dottie Carmichael, Ph.D.
Principal Investigator
and
Michael Voloudakis, Ph.D.
Assistant Research Scientist

with assistance from Tony Fabelo, Ph.D.

3) Counties have flexibility in how they implement the requirements of the FDA, and their choices may impact costs.

Pursuant to this study, the Task Force, working with the Office of Court Administration and PPRI, applied for and was awarded a grant of \$90,000 from the State Justice Institute to conduct a research study entitled "Evaluating the Impact of Direct Electronic Filing in Criminal Cases: Closing the Paper Trap." The Task Force matched these funds with \$50,000. The project work began in September 2004. The study is focusing on three counties that are at different stages of implementing direct electronic filing systems: Bexar, El Paso, and Harris. The study is examining the impact of direct electronic filing systems on misdemeanor case outcomes, identifying challenges associated with implementing and maintaining such a system, and finally developing a

replicable model of an ideal case processing system for consideration by state courts in Texas and nationally. The study is expected to be completed by February 2006.

The 79<sup>th</sup> Texas Legislature recommended funding the Task Force for 2006-07 at \$28,734,184 or 105.4 percent of 2004-05 levels, to administer and distribute grants to counties for improved standards and services for indigent defendants. The Legislature also approved one additional staff member for the Task Force, a monitor to implement a substantive monitoring program, for a total of seven Task Force staff. This new monitor will review the programmatic and legal aspects of local indigent defense plans to promote compliance by counties, through evidence-based practices, with the substantive requirements of state law and applicable local plan.

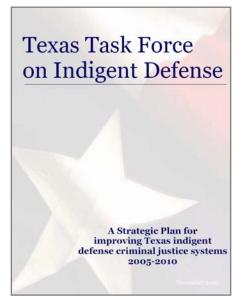
A rider was attached to the Task Force's appropriation designating \$400,000 annually for state law school innocence projects. The rider specifies that the public law schools at the University of Houston, the University of Texas, Texas Southern University, and Texas Tech University would each receive \$100,000 a year through the Task Force. The purpose of this rider is to provide a centralized infrastructure to assist the law schools with case management, to assure no duplication of effort, and to provide support services performed through the law schools for innocence projects. The law schools will be required to report to the Task Force on how the money was spent and what work was performed, and the Task Force will report this information to the Legislature.

The year culminated with the Task Force undertaking the development and preparation of a five-year strategic plan. With extensive input from stakeholders, the Task Force identified the following three distinct but related goals:

- 1) Improve indigent defense by policies and standards development;
- 2) Promote local compliance and accountability through evidence-based practices; and
- 3) Develop effective funding strategies.

The strategic plan is oriented toward exploring the best way to accomplish these three goals over the next five years. The published report--A Strategic Plan for improving Texas indigent defense criminal justice systems 2005-2010--is available online at:

http://www.courts.state.tx.us/oca/tfid/Resources.asp



Through the continued support of the Texas Legislature, the Office of the Governor, county government, the Office of Court Administration, and the judiciary, the Task Force will continue its efforts to improve the delivery of indigent defense services in a collaborative manner across the state with both public and private stakeholders.

# Report on the 79th Texas Legislature

*Indigent Defense.* The 79th Texas Legislature regular session adjourned May 31st with the governor signing a few indigent defense related bills. HB 1701, by Rep. Keel, consists mainly of a modest set of recommendations from the Task Force following a series of public meetings held last year concerning the administration of indigent defense in Texas. Its major changes are to streamline the state judicial reporting requirements by requiring indigent defense plan submission every other year, rather than every year. It also modified the qualifications for attorneys in death penalty cases to require that such attorneys not have been found to have rendered ineffective assistance of counsel during the trial or appeal of any capital case by a federal or state court. The legislature also passed SB 1704, by Sen. Ellis, to increase juror pay, while also providing the potential for additional state funding for indigent defense services. The bill creates a new \$4 court cost payable upon conviction for any offense, excluding pedestrian or parking related offenses. These funds will be used to reimburse counties the additional costs of increased juror pay. The bill also provides that if the balance in the newly created jury service fund exceeds \$10 million, the overage goes to Task Force to assist counties for the costs of providing indigent defense services. Although the amount of any increased funding for indigent defense is uncertain, it could be up to approximately \$2 million in FY06 and \$13 million in FY07 and years thereafter.

# Online Reporting - Plan Submission

**2005** *Plan Submission/Verification Process.* Success continues with the electronic indigent defense plan submission process. The Task Force carries forward from previous years the online process for submitting plans. It is a simple online process to verify the plan documents counties have previously submitted, an opportunity to submit updated documents, and to archive outdated ones. Counties may also create a supplement online based on a Task Force-adopted model procedure for handling removal and discipline proceedings for attorneys on the appointment list. Any official in the county may log-in to the system and complete the process for all court levels within the county. Completion of the process is required to continue receiving grant funds from the Task Force.

All counties successfully submitted their indigent defense plans to the Task Force using the online process. Counties have been charged with annually submitting by January 1<sup>st</sup> the "rules and forms that describe the procedures used in the county to provide indigent defendants with counsel." As discussed above, the legislature changed this to a biennial submission requirement on November 1<sup>st</sup> of odd-numbered years. After three years of county submissions, the Task Force continues to implement an easy to use webbased system for local officials to either submit new or amended plans, or verify that

the plans on file are still current. The website has direct links to all of the plan documents previously submitted by the county for easy review.

As part of the process, a checklist is displayed on screen for officials to review whether the previously submitted plans complied with the FY05 discretionary and formula grant requirements (which remained same from FY04). Requirements included meeting the prompt access to counsel requirements and payment processes, including attorney fee schedules and vouchers and CLE requirements to assure that attorneys are staying up-to-date on the always changing criminal and juvenile law.

Implementation of the electronic submission of indigent defense plans means that all the Task Force's regularly required reports from counties, including expenditure and grant reports, are now completed via the internet. Achievement of this goal means a lessening of the burden on local officials and Task Force staff to generate, mail, process, scan, and upload hard-copy plan documents and entering of other data manually. As before, all plan documents are available to the public on the Task Force website.

Attorney Fee Schedules. Staff created new files containing the attorney fee schedules from each indigent defense plan. The extracted files are now posted on the Task Force website and may be sorted by county name, administrative judicial region, and county population. Attorney fee schedules appear to be the most reviewed portions of the plans and having direct access to the schedules will be useful.

Administrative Judicial Regional Death Penalty Plans/Review of Alternative Appointment Plans. Art. 26.052 of the Code of Criminal Procedure establishes procedures in death penalty cases for appointment and payment of counsel to represent indigent defendants at trial and on direct appeal and to apply for writ of certiorari in the United States Supreme Court. Each of the nine Administrative Judicial Regions' plans and attorney appointment lists has been collected and posted on the Task Force website. All plans are published on the Task Force website, making them easily accessible to judges, attorneys interested in death penalty appointments, and the public. The plans are also posted along with indigent defense plans for each county in the respective region. All of the documents are also posted together online at <a href="http://tfid.tamu.edu/IDPlans/RegionDocuments.asp">http://tfid.tamu.edu/IDPlans/RegionDocuments.asp</a>

Task Force staff has also completed the process of assisting the regional presiding judges by reviewing all plans currently submitted to determine which ones appear to use alternative appointment methods. The review also verifies whether each alternative plan has been approved by the regional presiding judge. Staff provided regional presiding judges our opinion of whether the alternative appointment plans meet the requirements of the Fair Defense Act. The regional presiding judges are in some cases recommending changes to local indigent defense plans based on staff recommendations.

# **State Grant Program**

State Indigent Defense Funding Programs. The Task Force's indigent defense grant programs are designed to provide as much funding as possible to as many counties as possible to improve local indigent defense systems. To better meet the diverse fiscal needs of local government in this area, four funding programs have been developed: 1) formula grants; 2) direct disbursement; 3) extraordinary reimbursement; and 4) discretionary grants. Most grant funding is distributed through a formula grant that compares expenditures for the most recent year against a baseline year and awards a portion of the increased expenditures over the base year. For counties that may or may not have increased expenses from year to year, these counties may opt into the direct disbursement pool that is available when a county experiences increased expenses. A county may also qualify for funding above its formula or direct disbursement if it is able to demonstrate to the Task Force "extraordinary" expenses. One example would be increased costs due to a case involving a capital offense. To encourage innovative programs and challenge counties to improve local processes, the Task Force awards "discretionary" grants on a competitive basis.

State Grants. The Task Force provided \$14.6 million in grants to counties with public defender offices or court-appointed attorneys that met statewide standards to improve legal services for indigent criminal defendants. Of this amount, \$11.9 million was awarded in formula grant to 215 counties; \$2.1 million was awarded in discretionary grants to 15 counties; \$316,000 was awarded in extraordinary grants to 6 counties; and, \$196,217 was awarded in direct disbursement grants to 23 counties to improve the delivery of indigent defense services. More in-depth information concerning the state indigent defense grant programs is detailed later in the Expenditure Report section beginning on page 12 of this Annual Report.

Online application process. The Task Force developed an online automatic application process in FY03. The system is accessible to all Texas county officials that have internet access. The process was carried forward successfully for FY05. Counties are provided with the grant eligibility requirements and given an opportunity to update basic court and county official contact information. Virtually no data entry is required since most county contact information remains fairly static. The online process provides counties with confirmation of their submitted application and allows them to print out the resolution for adoption by the commissioners' court. Many court and county officials have commented on how easy the process is. The automatic application is just one way that Task Force reduces administrative costs and paperwork for the counties. As a result of the automatic process counties have only two pages they are required to maintain—a confirmation page and a resolution. The Task Force only maintains one page

electronically—the resolution, and one paper document—the signed Statement of Grant Award.

Revisiting the Current Formula. After much discussion and consideration, the Task Force at its April meeting voted not to change the current formula methodology. The formula will be \$5,000 for each Texas county ("the floor") per grant and the remainder of funds distributed based on a county's percent of total state population (Texas State Data Center population estimate data) multiplied by the Task Force's remaining budgeted amount for formula grant. Counties must meet minimum spending requirements to qualify.

One major change, however, this year is moving from the 2000 Census to the Texas State Data Center estimates. Some counties will be affected by this change. The change could be positive or negative. The smaller the county the greater percent of the grant is made up of the "floor." Therefore, smaller counties are less likely to be affected. It was determined that waiting until the next census would more dramatically affect counties. If a change was made, now was better than later.

The formula consideration began in the spring of 2004 when the Task Force sent out a survey asking judges, county officials, attorneys and many other stakeholders for their opinion regarding funding methods and other indigent defense issues. The Task Force published in the Texas Register a request for comments in February 2005. A workgroup was formed to discuss the different funding possibilities. Invitees included county association representatives, advocate group representatives, judges, commissioners, court personnel, legislative staff, and others. The group met and discussed the various options. Other methods considered to change the formula, involved using: 1) poverty rates, tax values, or increased costs in the formula; 2) removing or changing the floor; 3) change the population numbers used to calculate the grant from the US Census to Texas Data Center; and 4) using combinations of the above items. Most representatives agreed that the issue was complex and needed further study. Based on the analysis of the workgroup, the Task Force will only update the population numbers from the US Census to the Texas Data Center population estimates. The Task Force will continue to consider options over this next year.

Allocations for counties were posted after the August 2005 Task Force meeting. Since counties are currently beginning their budget cycle, they should budget the amount they received last year unless they know they could be impacted by extreme population growth or decline.

Two New Public Defender Offices in Texas. Implementation of the FDA has led many counties to reconsider their indigent defense service delivery system. The vast majority of counties use some form of assigned counsel system where attorneys in private practice are appointed to represent indigent defendants, but many have expressed an

interest in establishing public defender offices. Until FY05, public defender offices only operated in seven counties and only represent a portion of the indigent defendants. Given the county interest and the Task Force's mandate to provide technical assistance to improve indigent defense practices, the Task Force worked with a nationally recognized expert to examine the practices of two public defender offices and provide guidance to counties considering creating such offices.<sup>2</sup> In FY05, two public defender offices were established by the FY05 multi-year discretionary grant program: Bexar Appellate Public Defender Office and Hidalgo County Public Defender Office.

Technical Assistance and Evaluation for Public Defender Offices. The Task Force issued an invitation for offers (IFO) in the February 11, 2005 issue of the Texas Register to procure consulting services. Simultaneously staff sent a letter to the governor seeking a finding of fact from the governor that the consulting services are necessary. The consultant, The Spangenberg Group, will provide technical assistance to the newly funded public defender offices in Bexar and Hidalgo counties and evaluate the programs as they develop over the four year grant period. The Task Force is committed to assisting these programs to become successful models that other counties will want to emulate.

Fiscal Monitoring. Under provisions of the Texas Government Code (71.062(a)(3)), the Task Force is required to monitor counties that receives a grant and enforce compliance with laws, regulations, and the provisions of the grant. 18 monitoring visits were conducted for FY05 (September 1, 2004 to August 31, 2005). Of the 18 on-site visits, there were 13 fiscal monitoring visits and 5 technical assistance visits (Cameron, Kerr, McLennan, Lee, and Bastrop). Task Force provides fiscal monitoring and technical assistance visits to counties as outlined in Chapter 173.401(b) of the Texas Administrative Code.

In accordance with the Uniform Grant Management Standards (UGMS), counties (Bexar, Dallas, Tarrant, and Harris) that received grant funds in excess of \$500,000 in a fiscal year were monitored annually. The remaining counties were monitored based on relative risk assessment score, with the highest scoring counties monitored first and in conjunction with geographical area. The scoring process has a maximum of 50 points. Counties scoring 25 points or more were considered high risk and monitored within the current fiscal year. The total of dollars represented by the fiscal monitoring visits was \$7,354,434.00 in formula and discretionary grant awards.

<sup>&</sup>lt;sup>2</sup> The Task Force published The *Blueprint for Creating a Public Defender Office in Texas* in FY04. The study set out legal, economic and administrative factors for counties to consider for creating public defender offices. It provides counties and courts needed to make a meaningful decision on whether or not a public defender office is right for their community. The release of the study coincided with the Task Force setting a priority for the creation of public defender offices and regional public defender offices with \$1.5 million in discretionary grants available in FY05. The *Blueprint* is available online at: <a href="http://www.courts.state.tx.us/oca/tfid/Resources.asp">http://www.courts.state.tx.us/oca/tfid/Resources.asp</a>.

The main benefit of monitoring is to increase the knowledge base and share insights to improve the system. The three major findings were that many contract attorney systems had inherent risks in the selection and payment processes, counties had not fully implemented processes to ensure attorneys met the minimum continuing legal education (CLE) requirements before attorney payments were made, and many counties had no self monitoring processes in place commonly associated with fiscal processes. While a monitoring visit may require corrective actions by the county, sharing major findings allows other counties to avoid the same issues.

Additionally, Task Force has developed model forms and maintains sample forms that are available on the web site. The model forms are intended to be instructional with data elements required in the statues related to indigent defense. Task Force recognizes that many counties have systems in place and forms that provide them with the necessary information. However, counties that do not have forms or a system in place may use the model and sample forms that best meet the needs of the county and statutory reporting requirement. The forms can be edited to accommodate other fields that meet the county need. All counties are encouraged to download forms from the Task Force on Indigent Defense web site. Forms are available online at: http://www.courts.state.tx.us/oca/tfid/monitorfiscal.asp

# **Technical Assistance and Support Operations**

### **General Operations**

Staff is committed to continue creative and innovative ways to implement the Fair Defense Act, always seeking ways to reduce transaction costs, provide online processes, increase the knowledge base about indigent defense and bring stakeholders together to get the best Texas has to offer. Staff currently remains at six full time employees. The five original employees hired in 2002 when the program began have all now entered their fourth year in the program. These are the Director, Executive Assistant, Special Counsel, Grants Administrator and the Budget and Accounting Analyst. The Fiscal Program Monitor position was added in FY04. The 79th Legislature approved a seventh FTE for a Plan Compliance Monitor to begin in FY06. This newly created position's function will be to review the programmatic and legal aspects of the local indigent defense plans to promote compliance by counties with the substantive requirements of state law and its written plans relating to indigent defense.

*Strategic Planning.* Strong emphasis is placed on program goals, performance measures and continuously updating program goals. Staff recognizes this as a positive and fundamental responsibility and service to state leaders, constituents and taxpayers for complete accountability, trust and accomplishing the mission. This year members

and staff participated in a comprehensive two-day strategic planning project to strategize to revise and raise the bar on program goals and provide clear direction on priorities for the next five years. There were seven attendee members comprised of county officials, judges, attorneys, and appeals court judges. It is only through this type of planning that the success of the program for the state is assured and achieved. The Strategic Plan is available online at:

http://www.courts.state.tx.us/oca/tfid/Resources.asp.

**Budget.** Program revenue and expenditure information are provided later in the Expenditure Report section beginning on page 12 of this Annual Report.

Collaboration and Education. The Task Force places a strong emphasis on nurturing collaboration among stakeholders and communicates in various ways to promote education about the Fair Defense Act. The Task Force invites advocate groups, county associations, judicial officials, bar members, and others to participate in workgroups that allow all interested parties to work through significant issues in a collegial fashion. This collaboration was used to present the common ground issues for the 79<sup>th</sup> Legislation. Advocates and other interested stakeholders are also asked to participate in the grant review process. In many cases, these inclusive workgroups have led to consensus solutions to seemingly intractable conflicts.

**Best Practices.** The Task Force developed models and used grants funds to improve indigent defense. The Task Force used the collaborative effort mentioned above to identify major concerns of stakeholders and respond with models. The use of discretionary grants and technical support funds have augmented this process by having county groups and advocate groups providing input on programs that highlighted priorities. The mental health defender grants are a prime example of stakeholders identifying a need and the Task Force funding best practices.

Website. The Task Force uses the latest internet technology to establish and maintain a cost effective program. The Task Force is mandated to make the process of reporting and applying for grants as efficient as possible to lessen the burden on the counties. Verifiable evidence of the efficacy of the Task Force's innovative approach is the two websites developed by the Task Force. The first is a password protected user interface system for judicial and county officials. The second is available to the public and located at www.courts.state.tx.us/tfid. Counties are able to submit their annual expenditure reports and grant progress reports through the internet. Finally, the courts' indigent defense plans for each county are stored in a common format to allow full public disclosure of all court indigent defense procedures, fee schedules and forms. The public website is an excellent tool to provide almost immediate access to county and Task Force information to the public, press, stakeholders, legislative staff, and counties. The Task Force has posted electronically each of the 254 counties' indigent defense plans and expenditure reporting data on its public website at <a href="https://www.courts.state.tx.us/tfid">www.courts.state.tx.us/tfid</a>.

### Task Force Efforts Featured in Numerous Statewide Publications.

- *Municipal Court Reporter* (April, May 2005) article: The Fair Defense Act: Whose Job Is It Anyway?
- Texas County Progress (April 2005) article: Texas Fair Defense Act: State, Counties, Address Increased Costs of Indigent Defense Services
- LegalFront (Winter 2005 Volume 6 No. 1) article: Task Force on Indigent Defense Funds Creation of Public Defender Offices

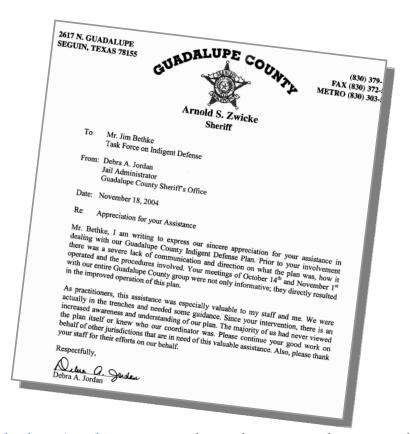
All articles are online at: http://www.courts.state.tx.us/oca/tfid/Resources.asp.

*e-Newsletter.* In FY05 the Task Force issued four e-Newsletters. This publication is distributed to over 1,000 county personnel involved in indigent defense with email addresses collected on the PPRI database. The e-Newsletters are issued quarterly (following a full Task Force meeting) and inform county personnel of trainings, important deadlines, helpful practices, legislative and program updates and any other information that may assist counties with their indigent defense programs.

**Press Releases.** Press releases are issued whenever a significant newsworthy action takes place. For instance, when the Task Force announces grant money available or new projects are underway, it allows the news to pick up on the story to increase the public awareness of Texas' commitment to all individuals receiving a fair defense in Texas' justice system.

*Major Studies and Publications.* All studies and publications are available online at: <a href="http://www.courts.state.tx.us/oca/tfid/Resources.asp">http://www.courts.state.tx.us/oca/tfid/Resources.asp</a>.

Technical Assistance. The Task Force provides a significant amount of technical assistance by going to counties and discussing local processes with key stakeholders. Last year staff made 67 site visits to counties for a variety of purposes. Many visits were related to utilization of grant funding and expenditure reporting. The Task Force places a high priority on communication and training and educating all stakeholders in the indigent defense process. This assistance may be in the form of staff conducting a presentation, monitoring site visit or perhaps an informal meeting requested by a county grappling with spikes in spending, process related challenges and the like. Whatever a county's issues or needs are with indigent defense, counties are encouraged and instructed to ask for technical assistance.



Presentations and Educational Programs. The Task Force set the tone early on that the mission was to improve indigent defense by supporting the judiciary and counties and to provide educational programs to judges, county officials, and other involved stakeholders. In addition to substantial training related to grants and expenditure reports discussed elsewhere, staff provides substantial training on the substantive issues of indigent defense. Staff members of the Task Force are frequently requested to present to various training organizations' seminars. With only six staff this is vital way to reach the most people. The Task Force hosted a full day workshop in October 2004 for 30 indigent defense coordinators. Attendees learned about best practices in indigent defense from judges, policy experts, and representatives of county organizations. It also included small group sessions for coordinators to share problems and solutions from other parts of the state. The highly praised workshop has become an annual event.

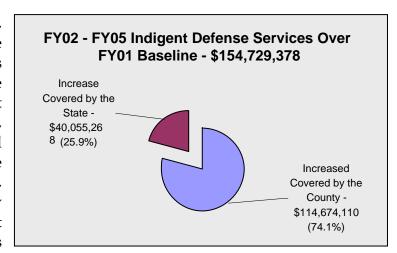
At the direction of the Task Force, in FY05 staff provided significant training to the criminal defense bar. This shift followed an early focus on county officials, judges, court staff, and magistrates in the first two years of the program. The training covered the role of the Task Force and duties of defense lawyers under the FDA. In reaching the defense bar, staff primarily worked in cooperation with the Texas Criminal Defense Lawyers Association and various local defense bar associations to provide a segment at most of their regional trainings.

# **Expenditure Report**

### I. Expenditures

The Task Force is committed to assisting counties with their increase of indigent defense service expenses due to the passage of Senate Bill 7, Fair Defense Act as well as improving the effectiveness of indigent defense services. This year, indigent defense expenditures totaled \$140,271,269 compared to FY04 recorded expenses of \$139,315,145.

To help offset increased costs, counties are eligible to receive grant funds to cover expenses baseline above their FY01 expenditures. State grant funding consisting of Formula, Direct Disbursement and Extraordinary totaled a little over \$11.9 million in FY05, which covered approximately 26% of the increased indigent defense services expenditures



for the year. From FY02 to FY05, expenses over the baseline increase by \$154,729,378 with the state covering \$40,055,268 (25.9%) of that increase.

To assist counties with completing and submitting expenditure their annual report, online reporting was implemented. The online Indigent Defense Expenditure Report was used first in FY03. County officials have been very appreciative of process. They are able to

Data: Counties Impacted With Increased Costs	FY02	FY03	FY04	FY05
Number of counties with no increased indigent defense spending when considering grant funds	107	81	87	80
Number of counties with increased indigent defense spending when considering grant funds	147	173	167	174
Total number of counties	254	254	254	254
Statewide percent indigent defense increase over baseline (FY01)	24.2%	40.4%	50.6%	52.8%
Statewide percent indigent defense increase over baseline (FY01) when factoring grant disbursement	16.4%	29.1%	39.5%	39.8%

control the report entirely up to the submission point. Task Force staff members often receive comments from auditors and treasurers about how simple the report is to complete. The report is another way to reduce paperwork at both the state and local level. Counties receive immediate confirmation that the Task Force has received their report. They are also able to see immediately whether they have spent the grant funds. The system allows the county to monitor their percent increase over the baseline and to see reports on how their expenses compare to other counties throughout the state. The

Task Force also maintains this information on its website so that it is available to the public.

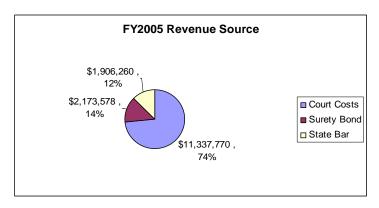
Expenditures have risen for most Texas counties. Some counties have been impacted much greater than others. When considering grant funds many Texas counties have not seen a rise in costs.

At the strategic planning session in August, the Task Force began to discuss ways to maximize the impact of funding and the quality of services. The three areas the Task Force will focus on to accomplish these goals are: 1) allocate and account for the distribution of funds, 2) develop specific strategies to increase state funding and 3) promote the effective use of state and local funds at the local level. The Task Force reached consensus that specific policies for increasing state funding must be explored.

### II. Funding

Distributing state funds to assist counties in meeting their constitutional and statutory duties to improve indigent defense services is a critical responsibility of the Task Force. Since its inception in 2002, the Task Force has strived to distribute state funds in a fair manner that best meets the needs of state and local government. The primary source of funding for the Task Force is through court cost collections. Court costs are paid upon conviction by defendants convicted of offenses ranging from fine only misdemeanors up to serious felonies. The costs are authorized by Local Government Code Section 133.102. This fiscal year, \$11,956,912 million was appropriated. The appropriation amount represents an estimate of the amount of revenue that will be collected in court costs. The actual amounts collected vary from year to year. This fiscal year, \$11,337,770 was collected, in FY04 \$11,461,888 was collected and in FY03 \$11,513,489 was collected. Since the passage of this law court costs collected has decreased at a rate of about \$100,000 per year.

The Task Force also receives funding from Surety Bond Fees and State Bar Fees. Of Surety Bond fees collected, one-third goes to the Fair Defense Account and the remaining balance goes to support longevity pay for prosecutors. The Task Force received over \$2.1 million this fiscal year up \$500,000 from FY04.



One-half of the State Bar Fee collected, is allocated to the Fair Defense Account. This fiscal year, the portion received by the Task Force was over \$1.9 million up \$300,000

from FY04. This fiscal year the Task Force designated funds collected from this fee to fund the multi-year discretionary grant proposals whose priorities included establishing public defender offices, regional public defender offices, mental health defender services, and programs that provide direct services to indigent defendants.

### III. Operating Budget for Fiscal Year 2005

Budget Category	FY05 Total Expended	FY04 Comparative Total
Salaries & Wages	\$368,507	\$362,913
Other Personnel Cost	\$6,080	\$951
Benefit Replacement Pay	\$2,054	\$2,310
Payroll Related Costs	\$0	\$0
Professional Fees & Serv.	\$6,515	\$72,640
Computer/Programming Serv.	\$48,000	\$40,000
In-State Travel	\$24,545	\$20,682
Out-of State Travel	\$1,195	\$1,280
Training	\$3,067	\$2,245
Postage	\$2,669	\$3,567
Materials & Supplies	\$5,998	\$8,878
Printing & Reproduction	\$802	\$1,214
Maintenance & Repairs	\$1,050	\$10,251
Telecommunications	\$5,138	\$5,741
Rentals & Leases	\$2,735	\$3,125
Other Operating Expenses	\$190,297	\$89,304
Formula Grant Payment (4)	\$11,953,417	\$10,234,186
Discretionary Grant Payment <sup>(4)</sup>	\$2,129,641	\$1,121,303
Extraordinary Grant Payment	\$316,000	\$200,000
Direct Disbursement Payment	\$196,217	\$89,254
Capital Outlay	\$0	\$0
Total	\$15,263,927	\$12,269,844

Method of Finance Category	FY05 Method of Finance	FY04 Method of Finance
Fund 5073, Fair Defense Account, Court Costs	\$11,337,770	\$11,461,888
Surety Bond Fee	\$2,173,578	\$1,655,191
State Bar Fee	\$1,906,260	\$1,661,978
Appropriated Receipts (SJI)	\$90,000	
Net Revenue	\$15,507,608	\$14,779,057
FY03 Carryover Revenue		\$301,080
FY04 Carryover Revenue	\$2,603,409	(\$2,810,293)
FY05 Carryover Revenue <sup>(3)</sup>	(\$2,847,090)	\$0
Total	\$15,263,927	\$12,269,844

This fiscal year the Task Force expended \$617,167 for administrative costs from the Fair Defense Account. Administrative cost represents 4.2% of the total amount expended. These expenses included salaries for six full-time staff, travel for board members and staff, an online system which provides public access through the internet of all plans and expense information submitted by courts and counties, and all other administrative operational functions as shown in chart above.

<sup>(1)</sup> The actual amount expended for FY04 Formula Grants totaled \$10,278,805 based on the indigent defense expenditure reports submitted by counties.

<sup>(2)</sup> Amount showing for Discretionary Grant is the grant award; grants have not been completed

<sup>(3)</sup> Carryover is primarily related to state bar fee as well as surety bond fees collected in excess of the amount estimated.

<sup>(4)</sup> Amount showing for Formula & Discretionary Grant is the grant

### IV. Grants

**Formula Grants.** Formula grants provide money to counties for increased indigent defense costs using a standard allocation formula. Funds are distributed based on a floor award amount with the remainder based on a county's percent of population. Funds are distributed to all counties who apply, document their increased expenditures, and their countywide indigent defense plans comply with statutes and standards requirements set by the Task Force.

Eligibility for a formula grant for FY05 required the countywide indigent defense plan to comply statutory time-frames for prompt access to counsel. A county must also have submitted a copy of the indigent defense plan used in juvenile cases in the county. The plan must also meet statutory requirements related to payment for indigent defense services including an adopted attorney fee schedule, and attorney fee voucher and procedures use to pay for expert witnesses and investigative expenses with and without prior court approval as well as procedures and documentation to meet minimum attorney continuing legal education (CLE) standards set by the Task Force

This fiscal year, the Task Force awarded formula grants to 215 counties totaling \$11,953,417. Thirty-nine counties (three declined their grant) did not apply for a formula grant and were, therefore, eligible to receive a direct disbursement if they incurred indigent defense expenses above their baseline amount. The three counties that declined their formula grant award were Cottle, Edwards and Gaines. A county may decide not to apply for a grant or decline a grant award if the county did not expend its previous grant award or the county does not anticipate increased indigent defense costs over the baseline amount.

In FY05, 205 counties received disbursements totaling \$11,449,100. Although the number of counties receiving disbursements was less than in FY04 (207 received disbursements that fiscal year), the dollar amount disbursed increased over \$1 million from the previous year amount of \$10,278,805. See Table 4 beginning on page 19 for a complete listing of FY05 grant awards and final disbursements.

**Direct Disbursement.** The Direct Disbursement grant category was established to give small counties that have low incidences of crime and low indigent defense costs a way, if needed to receive funding besides applying for a Formula Grant. Small counties often do not have sufficient indigent defense expenses to earn grant funds. Two-thirds of the funds that would have been allocated to counties that do not apply for a formula grant are budgeted for direct disbursement. If a county has indigent defense expenses above their baseline year amount, that county is eligible to receive funding based on requirements set by the Task Force and availability of funds.

Thirty-nine counties opted for the direct disbursement pool. From this pool, 23 counties submitted applications and were eligible to receive direct disbursements. The total amount disbursed for this grant category was \$196,217. Table 1 below lists all counties that opted for the direct disbursement pool.

Table 2 - FY05 Counties that opted for the direct disbursement pool

County	Direct Disbursement Amount Received	
Bee*		
Borden*		
Briscoe	\$829	
Brooks	\$17,444	
Coke*		
Concho	\$6,851	
Cottle	\$2,006	
Crockett*		
Dickens*		
Dimmit*		
Duval	\$8,550	
Edwards	\$11,196	
Fisher*		
Floyd	\$3,201	
Foard	\$1,610	
Frio	\$12,584	
Gaines	\$23,502	
Glasscock*		
Hamilton	\$4,705	
[continued next column to the right]		

Jeff Davis	\$4,599
Kenedy*	
King*	
Lampasas	\$9,217
Lavaca*	
Lipscomb*	
Live Oak*	
Mason	\$6,744
McMullen*	
Medina	\$12,777
Motley*	
Nolan	\$3,163
Ochiltree	\$9,202
Oldham	\$6,020
Rains	\$18,528
Stonewall	\$4,871
Swisher	\$5,818
Upton	\$2,678
Uvalde*	
Wilson	\$20,122
Total (23 counties)	\$196,217
* The age age water a distant	

<sup>\*</sup> These counties did not experience increased costs over 2001 baseline.

Extraordinary Disbursement. The Task distributed Force \$316,000 in extraordinary disbursement funding to six counties (Collingsworth, Concho, Houston, Hunt and Grayson, Augustine). To qualify for this funding, a county must demonstrate indigent defense expenses in the current and/or immediately preceding county fiscal year constituting a financial hardship. Each request is evaluated on a case-by-case basis against other requests and the amount of funds available. In FY04 only

**Table 2 - FY05 Extraordinary Disbursements** 

County	Requested Amount	Amount Disbursed
Collingsworth	\$5,000	\$5,000
Concho	\$51,659	\$33,974
Grayson	\$100,000	\$100,000
Houston	\$92,793	\$61,026
Hunt	\$100,000	\$100,000
San Augustine	\$42,790	\$16,000
Total	\$392,242	\$316,000

four counties received funding totaling \$200,000. Table 2 to the right details the funds disbursed under this program.

Discretionary Grants. The Task Force also distributes funds in the form of discretionary grants. Discretionary grants are awarded on a competitive basis to assist counties develop new, innovative programs or processes to improve the delivery of indigent defense services. This year a county could apply for a single-year or a multiyear grant. Single-year grants pays up to 100% of an awarded activity on a reimbursement basis. Multi-year grants require a cash match and funding for a grant project is available for up to four years. Under this grant a county will be required to reapply for continued funding each grant year. The grant fund will pay 80% of total project costs the first year; 60% the second year; 40% the third year and 20% the fourth year. Programs that provide direct services to indigent defendants, establish a public defender office, establish a regional public defender office or provide mental health defender services will be considered for multi-year grants. Applications for both types of grant are reviewed and scored by a select committee prior to being presented to the Grants and Reporting Committee and the full Task Force. Counties may compete for a discretionary grant if their countywide plan is in compliance with applicable statutes and standards requirements set by the Task Force.

Four counties (Bexar, Dallas, Hidalgo and Limestone) were awarded multi-year grants and ten counties (Collin, Grimes, Henderson, Hill, Hockley, Cochran, McLennan, Tarrant, Tom Green and Van Zandt) were award single-year grants. El Paso was awarded a multi-year and a single-year grant. Total amount awarded for all discretionary grants was \$2,129,641. A summary of each funded program is contained in Table 3 on the next page.

### $Table\ 3-FY05\ Discretionary\ Grant\ Awards$

County	Grant Number	Program Title	Grant Award Amount
Bexar	212-05-D01	Appellate Public Defender Office	\$370,076
Dallas	212-05-D02	Mental Health Division for Dallas Co. Public Defender Office	\$152,136
El Paso	212-05-00C	Public Defender Mental Health Unit	\$140,232
Hidalgo	212-05-D03	Misdemeanor Public Defender Ofc.	\$395,490
Limestone	212-05-D04	Mental Health/Mental Retardation Contract Defense Program	\$174,100
		Sub-Total (Multi Year)	\$1,232,034
Collin	212-05-D05	Video Magistration	\$58,896
El Paso	212-05-D06	Public Defender Forensic Resources	\$19,250
Grimes	212-05-D07	Part-time Indigent Defense Coor./Case Management Tracking System Software	\$20,588
Henderson	212-05-D08	Video Teleconferencing	\$110,178
Hill	212-05-D09	Indigent Defense Coordinator	\$42,050
Hockley/Cochran	212-05-D10	Video Teleconferencing	\$140,509
McLennan	212-05-D11	Video Teleconferencing	\$57,324
Tarrant	212-05-D12	Centralized Indigency Determination Magistration Project	\$229,312
Tom Green	212-05-D13	Video Teleconferencing	\$47,500
Van Zandt	212-05-D14	Technology Resources	\$172,000
		Sub-Total (Single Year)	\$897,607
	To	otal – Multi & Single Year	\$2,129,641

Table 4 – FY05 Formula Grant Awards and Disbursements

County	<b>Grant Award</b>	Grant Award	Chambers	\$18,811	\$0
		Received	Cherokee	\$29,755	\$29,755
			Childress	\$9,078	\$9,078
Anderson	\$34,238	\$34,238	Clay	\$10,839	\$10,839
Andrews	\$11,899	\$11,899	Cochran	\$6,979	\$358
Angelina	\$47,513	\$47,513	Coke	Did Not Apply	\$0
Aransas	\$16,936	\$2,430	Coleman	\$9,899	\$9,899
Archer	\$9,697	\$9,697	Collin	\$265,856	\$265,856
Armstrong	\$6,139	\$2,730	Collingsworth	\$6,700	\$6,700
Atascosa	\$25,494	\$0	Colorado	\$15,818	\$15,818
Austin	\$17,515	\$17,515	Comal	\$46,394	\$46,394
Bailey	\$8,498	\$8,498	Comanche	\$12,442	\$12,442
Bandera	\$14,361	\$14,361	Concho	Did Not Apply	\$0
Bastrop	\$35,630	\$35,630	Cooke	\$24,292	\$24,292
Baylor	\$7,172	\$7,172	Coryell	\$44,780	\$44,780
Bee	Did Not Apply	\$0	Cottle	Declined	\$0
Bell	\$131,256	\$131,256	Crane	\$7,120	\$7,120
Bexar	\$744,015	\$744,015	Crockett	Did Not Apply	\$0
Blanco	\$9,466	\$354	Crosby	\$8,752	\$8,752
Borden	Did Not Apply	\$0	Culberson	\$6,579	\$1,589
Bosque	\$14,127	\$14,127	Dallam	\$8,301	\$8,301
Bowie	\$52,381	\$52,381	Dallas	\$1,182,229	\$1,182,229
Brazoria	\$133,269	\$133,269	Dawson	\$12,951	\$12,951
Brazos	\$85,863	\$0	Deaf Smith	\$14,848	\$14,848
Brewster	\$9,704	\$9,704	Delta	\$7,826	\$5,526
Briscoe	Did Not Apply	\$0	Denton	\$234,714	\$234,714
Brooks	Did Not Apply	\$0	DeWitt	\$15,618	\$9,093
Brown	\$24,988	\$24,988	Dickens	Did Not Apply	\$0
Burleson	\$13,738	\$13,738	Dimmit	Did Not Apply	\$0
Burnet	\$23,117	\$23,117	Donley	\$7,031	\$7,031
Caldwell	\$22,080	\$22,080	Duval	Did Not Apply	\$0
Calhoun	\$15,954	\$15,276	Eastland	\$14,708	\$14,708
Callahan	\$11,847	\$11,847	Ector	\$69,261	\$69,261
Cameron	\$182,853	\$182,853	Edwards	Declined	\$0
Camp	\$11,127	\$0	El Paso	\$365,571	\$365,571
Carson	\$8,457	\$8,457	Ellis	\$64,082	\$64,082
Cass	\$21,149	\$21,149	Erath	\$22,509	\$22,509
Castro	\$9,396	\$4,540	Falls	\$14,855	\$14,855
Fayette	\$16,568	\$16,568	Fannin	\$21,576	\$21,576

Fisher	Did Not Apply	\$0
Floyd	Did Not Apply	\$0
Foard	Did Not Apply	\$0
Fort Bend	\$193,054	\$193,054
Franklin	\$10,018	\$10,018
Freestone	\$14,479	\$14,479
Frio	Did Not Apply	\$0
Gaines	Declined	\$0
Galveston	\$137,720	\$137,720
Garza	\$7,584	\$6,758
Gillespie	\$16,043	\$10,882
Glasscock	Did Not Apply	\$0
Goliad	\$8,676	\$8,676
Gonzales	\$14,883	\$13,783
Gray	\$17,066	\$17,066
Grayson	\$63,676	\$63,676
Gregg	\$64,091	\$64,091
Grimes	\$17,495	\$17,495
Guadalupe	\$52,231	\$52,231
Hale	\$24,419	\$24,419
Hall	\$7,006	\$7,006
Hamilton	Did Not Apply	\$0
Hansford	\$7,848	\$7,848
Hardeman	\$7,506	\$7,506
Hardin	\$30,505	\$8,519
Harris	\$1,809,164	\$1,809,164
Harrison	\$37,952	\$37,952
Hartley	\$7,938	\$7,938
Haskell	\$8,233	\$8,233
Hays	\$56,776	\$25,799
Hemphill	\$6,777	\$3,318
Henderson	\$43,877	\$43,877
Hidalgo	\$307,127	\$307,127
Hill	\$22,147	\$22,147
Hockley	\$17,052	\$17,052
Hood	\$26,805	\$26,805
Hopkins	\$21,956	\$21,956
Houston	\$17,301	\$17,301
Howard	\$22,841	\$22,841
Hudspeth	\$6,774	\$1,213
Maverick	\$30,094	\$13,314
McCulloch	\$9,353	\$9,353

Hunt	\$45,638	\$45,638
Hutchinson	\$17,657	\$17,657
Irion	\$5,939	\$2,725
Jeff Davis	Did Not Apply	\$0
Jefferson	\$138,725	\$138,725
Jim Hogg	\$7,802	\$6,919
Jim Wells	\$25,865	\$13,957
Johnson	\$72,279	\$72,279
Jones	\$16,028	\$16,028
Karnes	\$13,195	\$13,195
Kaufman	\$42,835	\$42,835
Kendall	\$17,597	\$17,597
Kenedy	Did Not Apply	\$0
Kent	\$5,455	\$1,625
Kerr	\$28,160	\$5,311
Kimble	\$7,371	\$7,371
King	Did Not Apply	\$0
Kinney	\$6,792	\$6,792
Kleberg	\$21,738	\$0
Knox	\$7,256	\$0
La Salle	\$8,112	\$8,112
Lamar	\$30,731	\$30,731
Lamb	\$12,804	\$12,804
Lampasas	Did Not Apply	\$0
Lavaca	Did Not Apply	\$0
Lee	\$13,307	\$3,505
Leon	\$13,136	\$13,136
Liberty	\$42,220	\$42,220
Limestone	\$16,699	\$16,699
Lipscomb	Did Not Apply	\$0
Live Oak	Did Not Apply	\$0
Llano	\$14,043	\$14,043
Loving	\$5,035	\$5,033
Lubbock	\$133,725	\$133,725
Lynn	\$8,475	\$8,475
Madison	\$11,866	\$11,866
Marion	\$10,805	\$10,805
Martin	\$7,518	\$5,050
Mason	Did Not Apply	\$0
Matagorda	\$25,138	\$25,138

McLennan	\$118,280	\$118,280
McMullen	Did Not Apply	\$0
Medina	Did Not Apply	\$0
Menard	\$6,253	\$4,810
Midland	\$66,548	\$66,548
Milam	\$17,859	\$4,861
Mills	\$7,733	\$7,733
Mitchell	\$10,145	\$10,145
Montague	\$15,143	\$15,143
Montgomery	\$160,858	\$160,858
Moore	\$15,675	\$15,675
Morris	\$11,922	\$11,922
Motley	Did Not Apply	\$0
Nacogdoches	\$36,410	\$36,410
Navarro	\$28,941	\$28,941
Newton	\$12,997	\$8,009
Nolan	Did Not Apply	\$0
Nueces	\$171,404	\$171,404
Ochiltree	Did Not Apply	\$0
Oldham	Did Not Apply	\$0
Orange	\$50,079	\$50,079
Palo Pinto	\$19,339	\$19,339
Panola	\$17,073	\$2,831
Parker	\$51,951	\$51,951
Parmer	\$10,314	\$10,314
Pecos	\$13,918	\$13,918
Polk	\$26,823	\$26,823
Potter	\$65,241	\$65,241
Presidio	\$8,875	\$3,234
Rains	Did Not Apply	\$0
Randall	\$60,342	\$60,342
Reagan	\$6,765	\$6,765
Real	\$6,617	\$6,617
Red River	\$12,595	\$12,595
Reeves	\$11,969	\$11,969
Refugio	\$9,153	\$7,206
Roberts	\$5,470	\$3,458
Robertson	\$13,489	\$13,489
Rockwall	\$27,856	\$27,856

Runnels	\$11,098	\$11,098
Rusk	\$30,133	\$30,133
Sabine	\$10,554	\$10,554
San Augustine	\$9,746	\$9,746
San Jacinto	\$16,802	\$16,802
San Patricio	\$40,620	\$40,620
San Saba	\$8,282	\$8,282
Schleicher	\$6,557	\$0
Scurry	\$13,681	\$7,334
Shackelford	\$6,752	\$6,752
Shelby	\$18,382	\$0
Sherman	\$6,691	\$6,691
Smith	\$97,689	\$97,689
Somervell	\$8,612	\$8,553
Starr	\$33,436	\$33,436
Stephens	\$10,132	\$9,469
Sterling	\$5,739	\$2,931
Stonewall	Did Not Apply	\$0
Sutton	\$7,163	\$7,163
Swisher	Did Not Apply	\$0
Tarrant	\$772,286	\$772,286
Taylor	\$72,144	\$72,144
Terrell	\$5,574	\$3,045
Terry	\$11,771	\$11,771
Throckmorton	\$5,981	\$5,981
Titus	\$19,918	\$16,949
Tom Green	\$60,182	\$60,182
Travis	\$435,953	\$435,953
Trinity	\$12,310	\$12,310
Tyler	\$16,074	\$0
Upshur	\$23,724	\$23,724
Upton	Did Not Apply	\$0
Uvalde	Did Not Apply	\$0
Val Verde	\$28,798	\$28,798
Van Zandt	\$30,540	\$30,540
Victoria	\$49,613	\$49,613
Walker	\$37,765	\$37,765
Waller	\$22,329	\$22,329
Ward	\$10,787	\$10,787
Washington	\$21,114	\$21,114

Webb	\$107,458	\$107,458
Wharton	\$26,852	\$0
Wheeler	\$7,803	\$7,803
Wichita	\$74,854	\$74,854
Wilbarger	\$12,786	\$12,786
Willacy	\$15,655	\$15,655
Williamson	\$137,619	\$137,619
Wilson	Did Not Apply	\$0
Winkler	\$8,806	\$8,806
Wise	\$30,887	\$30,887
Wood	\$24,499	\$20,982
Yoakum	\$8,885	\$8,885
Young	\$14,520	\$14,520
Zapata	\$11,463	\$11,463
Zavala	\$11,154	\$957
Total	\$11,953,417	\$11,449,100

- 215 Counties applied for a Formula Grant
- 205 Counties received Formula Grant disbursements